

# Living in an area of Justice, Freedom and Security

## **Overview EU Migration Policy with specific emphasis on Integration, EMN**



European Commission

Directorate General Justice, Freedom and Security

**Stephen DAVIES, Immigration and Asylum unit,  
DG Justice, Freedom and Security**

# EU Migration Policy Content

- Framework – Hague Programme
- Integration
- Common analysis of migration
- European Migration Network (EMN)
- Further Information

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Migration Policy Hague Programme (to 2010)

- **Strengthening Security, Freedom and Justice in EU.**
- **Migration-related Specific Orientations:**
  - ☞ **Comprehensive Asylum, Migration and Border policy;**
  - ☞ **Common European Asylum System;**
  - ☞ **Legal migration and Fight against illegal employment;**
  - ☞ **Integration of third-country nationals;**
  - ☞ **External dimension (partnerships with third countries; of origin; of transit; return & re-admission);**
  - ☞ **Management of migration flows (borders; fighting illegal immigration; biometrics & information systems; visa policy).**
  - ☞ **Common analysis of migratory phenomena.**

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Migration Policy Global Approach

- Merging (all aspects) migration and development agenda, partic. partnership with third countries.
- Initial focus Africa, now extended to E&SE Europe.
- New tools proposed - Migration Profiles; Co-operation Platforms; Migration Support Teams; Mobility Partnerships.
- Mobility Partnerships and Circular Migration recent initiative being developed further (reported to Council end 2007).

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Migration Policy

## Legal Migration/Integration

### ➤ Policy Plan of Legal Migration

- General Framework Directive (proposal Sept. '07)
- Highly-skilled workers (proposal Sept. '07)
- Seasonal Workers
- Intra-Corporate Transferees
- Remunerated Trainees

### ➤ Integration of Third-Country Nationals

- Framework for Integration (Common Basic Principles)
- Handbook on Integration (1<sup>st</sup> & 2<sup>nd</sup> Ed.)
- European Fund for the Integration of TCNs (€825M)
- Integration Forum (annual stakeholder meetings)
- Development of “Integration Website”
- Annual Reports on Immigration and Integration

Living in an  
area of  
Freedom,  
Justice and  
Security

# EU Migration Policy

## Common analysis of migration

- Annual “Statistics” Reports and Regulation (862/2007).
- European Migration Network (COM(2007) 466)
- EMN Objective: Meet information needs thru’ provision of up-to-date, objective, reliable and comparable information, with a view to supporting policy-making.
- EMN Structure: Co-ordinated by Commission (DG JLS) plus EMN NCPs in each Member State.

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Migration Policy

## European Migration Network

- Analyse information and undertake studies;
- Developing and co-ordinating National Networks;
- Compile, co-ordinate and regularly update information on migration and asylum;
- Provide access to and facilitate information exchange;
- Identify further research/information needs.
- Example: “Managed Migration and the Labour Market – The Health Sector”

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Migration Policy

## EMN "Health Sector" study

- Presented situation and needs in participating MS.
- Availability of Data; Situation in (11) Member States; Migrant Employment; Entry/Qualifications.
- Current EU-15 MS approach to recruitment meeting most needs, but: not inexhaustible; case IT, GR; nor can it be adopted by EU-10 MS.
- Possible solution: recruit from outside EU, but 'brain-drain' issues [COM(2005) 642].
- Added value in co-ordinated EU approach to recruitment non-EU/EEA healthcare workers?

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Immigration and Asylum Policy Further Information



**Info.: [http://ec.europa.eu/comm/justice\\_home/](http://ec.europa.eu/comm/justice_home/)**

**EMN: <http://emn.sarenet.es>**

Living in an  
area of  
Freedom,  
Justice and  
Security

European Commission

Directorate General Justice, Freedom and security





# EU Immigration and Asylum Policy Further Information



# RESERVE

Living in an  
area of  
Freedom,  
Justice and  
Security

European Commission

Directorate General Justice, Freedom and security



# EU Migration Policy

## “Integration” directives

- Council Directive 2003/109/EC of 25 November 2003 concerning the status of third-country nationals who are **long-term residents**.
- Council Directive 2003/86/EC of 22 September 2003 on the right to **family reunification**.
- Council Directive 2000/78/EC of 27 November 2000 establishing a general framework for **equal treatment in employment and occupation**.
- Council Directive 2000/43/EC of 29 June 2000 implementing the principle of **equal treatment between persons irrespective of racial or ethnic origin**.

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Immigration and Asylum Policy

## "Integration" directives

### ➤ **Long-term residents Directive**

- ☞ **DK, IE, UK opt outs.**
- ☞ **Transposition expected by 26 January 2006**
- ☞ **Done (May '07) – AT, CY, CZ, EE, FR, FIN, GR, IT, LV, LT, MT, NL, PL, SE, SK, SI**

### ➤ **Family reunification Directive**

- ☞ **DK, IE, UK opt outs.**
- ☞ **Transposition expected by 3 October 2005**
- ☞ **Done (May '07) – AT, BE, CY, CZ, EE, ES, FIN, FR, GR, HU, IT, LV, NL, PL, PT, SE, SK, SI**

Living in an  
area of  
Freedom,  
Justice and  
Security







# EU Migration Policy European Fund for the Integration of third country nationals (2007-2013)

- **Successor to INTI (Integration of TCNs).**
- **Support integration challenges that Europe is facing.**
- **Create a new form of solidarity to promote Member States' efforts in enabling migrants to fulfil conditions of residence and to facilitate their integration.**
- **Help Member States to share their best practice reinforcing co-operation at EU level.**
- **€768 million for National Programmes, distributed among the Member States.**
- **€57 million for Community Actions.**
- **Complements European Social Fund.**

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Immigration and Asylum Policy Funding/Analysis

## ➤ Framework Programme “Solidarity and Management of Migration Flows” (2007-2013)

➡ European Refugee Fund (€628M from 2008)

➡ External Borders Fund (€1.820M)

➡ European Integration Fund (€825M)

➡ European Return Fund (€676M)

## ➤ Common analysis of migratory phenomena

➡ Statistics Reports and Regulation (adopted June 2007)

➡ Proposal for European Migration Network to provide information in support of policy-development

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Immigration and Asylum Policy

## Policy Areas and Actions

### ➤ Common European Asylum System:

- Adoption of Asylum Procedures Directive (Council Directive 2005/85), includes need for Commission to propose list of safe countries of origin.
- Monitoring transposition and implementation of first phase instruments (prior to 2005, e.g. Directives on Long-Term Residence; Family Reunification; Reception Conditions; plus DUBLIN II regulation).
- Studies on joint processing of applications (end 2006).
- Strengthened Practical Co-operation between Member States (COM(2006) 67).
- Further enhancement of European Refugee Fund.

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Immigration and Asylum Policy

## Policy Areas and Actions

### ➤ Co-operation with third countries:

- Communication on Migration and Development (COM 2005) 390) covering remittances, circular migration, brain-drain/circulation.
- Further development of AENAS Programme (assistance to third countries for more effective management of migration, COM (2003) 355).
- Incorporating migration into Country and Regional Strategy Papers.
- Intensify Member State co-operation in preventing further loss of life of illegal immigrants, partic. at sea. Funding through ARGO Programme until end 2006.

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Immigration and Asylum Policy

## Policy Areas and Actions

- **Regional Protection Programmes (COM(2005)388) – better protection refugees ‘on the ground’**
  - ☞ Focus on Western NIS (Russia, Moldova, Ukraine, Belarus) plus Great Lakes/East Africa (Tanzania).
  - ☞ Other possibilities – N. Africa, Afghanistan, Horn of Africa
  - ☞ Implemented through AENAS, TACIS programmes.
- **Through European Neighbourhood Policy (COM(2004) 373) intensified co-operation with countries of transit to better manage migration and protection of refugees (e.g. with Libya).**

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Immigration and Asylum Policy

## Illegal Immigration

- **Security** of documents and Visa Policy (biometrics, VIS)
- **Annual report** of common policy on illegal migration
- Information and Coordination Network for Member States' Migration Management Services ("**ICONet**") (Council Decision 2005/267/EC)
- Conclusion and signature of Council of Europe convention on action **against trafficking** (CAHTEH)
- Realisation of Member States to reduce '**informal economy**'

Living in an  
area of  
Freedom,  
Justice and  
Security



# EU Immigration and Asylum Policy

## Why common policy?

### Number of inter-related aspects:

- EU pulling **disparate resources together** / providing **strategic framework**
- **Solidarity** (partic. amongst EU MS)
- EU needs **legal migration** (demography/skills need)
- There can be **no Immigration without Integration**
- **Tackle positive and negatives together** (i.e. **illegal and legal**) and respect rule of law/rights
- Structured working with **third (i.e. non-EU) countries** (Global Approach)
- **Poverty** causes migration (look at root causes)

Living in an  
area of  
Freedom,  
Justice and  
Security





# EU Immigration and Asylum Policy

## Concluding Remarks

- Migration is high on the EU policy agenda.
- Challenge is how to manage effectively to benefit the EU, migrants and their countries of origin (“triple win situation”).
- Many facets and aspects of migration are highly inter-related and an effective migration policy needs to incorporate all of these.
- Global Approach is current framework in which one brings also strengthened links with third countries, over a wide range of policy areas.

Living in an  
area of  
Freedom,  
Justice and  
Security

